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outgoing telegram Department of State

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ACTION: USUN, New York - PRIORITY 1359

EYES ONLY

FOR STEVENSON AND MCCLOT MANERAL STATES

SUBJECT: Next Steps in New York Negotiations

Nov 23 9 43 PM '62

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EYES ONLY

PASS ELEC. TO EXCOM You should see Kuznetsov promptly to discuss next steps in effecting understanding of October 27 and 28. You should begin by emphasizing our desire that this be wound up very promptly, a desire Chairman Khrushchev evidently shares. Ways and means of ending matter should be governed by this requirement.

present SC scenario contained DEPTEL 1338, You should give Kuznetsov our draft declaration (revised text of final paragraphs in next message), and explain it to him as the most we can do—and more than was originally promised—in the light of Cuban refusal to permit UN verification or safeguards. You should request prompt study and response. At the same time you should indicate that we do not REPEAT not want a long and fruitless haggle in the UN over differences which undoubtedly exist between what they would like and what we would like, particularly since some of these differences may wither away over time if things go well. Such a haggle is not in their interest either. If our statement is one which they could not live with in UN, we believe a satisfactory wind-up can be obtained by use of a Presidential statement, as in last press conference, which

/Soviets

Authority Legal Control of Strain Str

Oramed by GBall/ck 11/23/62 Telegraph: Transmission and George W. Ball Contracts:

G - Mr. Johnson

S/S - Mr. Breisky

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Soviets can readily interpret as promised assurance against invasion. We note with interest Chairman's last nessage that does indeed interpret President's last press conference in this way.

You should emphasize that there is in fact no present danger of invasion of Cuba, but that we cannot be put in position of giving a blanket guarantee to a man who has refused to cooperate with TN to fulfill understanding of October 27 and 28.

Ef Muznetsov's initial response is cool, you may wish to press the point that exchanges between Tresident and Chairman show no such Soviet position and that it may be helpful for Muznetsov and purhaps Mikoyan to see President in Washington early next week so that negotiations in New York will not get out of phase with promising exchanges between Washington and Moscow.

If Kuzmitaov presses Caribbean inspection scheme you should express readiness to discuss this point and point out again that any inspection of US would require inspection of USFR. The anticipate that those matters can well be discussed at Geneva in connection with negotiation on surprise attack. This is obviously a complex problem going well beyond initial understanding and requiring long discussion. Therefore we should not hold up all exchanges of assurances pending such an agreement but should promptly to the best we can in the light of Castro's position and nove on to other issues. The of course have have have attack and the course and in the light of Castro's confidence in your ability to pursuable Turnetsov that our draft declaration is an ideal solution.

EDD